2006–2007

Saskatchewan

Provincial Budget

Performance Plan

Saskatchewan Culture, Youth and Recreation

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2007-00002

Minister's Message

It is my pleasure to present the performance plan for the Department of Culture, Youth and Recreation for 2006-07 and beyond.

The Department supports and celebrates Saskatchewan as a great place to live and work. Our province's centennial celebrations last year were a time for us to showcase our vibrant communities and reflect upon the strength and inventiveness that is so much a part of being Saskatchewan. The centennial left a legacy of enthusiasm and pride that we can build on through sport, cultural and recreational opportunities and events.

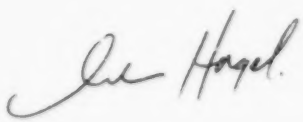
Culture, Youth and Recreation is in a unique position to respond and contribute to the government's key priorities of *Building a Future For Our Young People Here* and *Healthy and Self-Reliant Families*. Effective culture and recreation program delivery along with strategic and thoughtful interventions to retain and attract youth will support both the economic and social development of the province.

Our young people are central to maintaining a green and prosperous future. We are committed to engaging Saskatchewan youth and ensuring they have the skills and opportunities to fully participate in building Saskatchewan's future. We will continue to focus heavily on engaging youth in decision-making, delivering on our quality youth employment programs and encouraging young people to build their future here in the province.

By providing policy, research and evaluation leadership, and by working collaboratively with key partners, Culture, Youth and Recreation continues to enhance the province's cultural, artistic, heritage, sport and recreational opportunities and to effectively fulfill its role as steward of the government's $60 million annual investment in sport, culture and recreation. We know that participating in sport, culture and recreation builds habits and skills for success. The quality and availability of sport, culture and recreation programs and services improve our quality of life, and are important to Saskatchewan's success in recruiting and retaining people and businesses.

Protection of our province's heritage resources provides a tangible link with the past and also stimulates economic development through tourism, job creation and community revitalization. Heritage conservation contributes to community identity and sustainability by promoting the continued use of historic buildings and the interpretation and preservation of important artifacts and stories. Established when the province was not yet a year old, the Royal Saskatchewan Museum is celebrating 100 years of service through stewardship in 2006. The museum will feature several special events and displays in addition to its usual excellent exhibit galleries and programs over the course of this, its centennial year.

The following performance plan contains more details on our Department's vision, goals and objectives. As Minister of Culture, Youth and Recreation, I will continue to work toward completing the key actions presented in this performance plan and will report on the actual progress made in the Department's 2006-07 Annual Report which will be released in July 2007.



Glenn Hagel
Minister of Culture, Youth and Recreation

Who We Are

Saskatchewan Culture, Youth and Recreation was established in February 2001 to support and enhance the culture, youth and recreation sectors in our province, and emphasize the importance of these sectors to Saskatchewan's quality of life and its future. Culture, Youth and Recreation has 86.5 full-time equivalent positions. The Department's head office is in Regina with satellite offices in Melfort and La Ronge.

The mandate of the Department of Culture, Youth and Recreation is to support and celebrate Saskatchewan as a great place to live and work. The Department is dedicated to ensuring that Saskatchewan people, especially our young people, reach their fullest potential. By working collaboratively with diverse groups and communities, the Department enhances the Province's cultural, artistic, recreational and social life and preserves our history and unique identity. It also recognizes accomplishment and promotes excellence in the arts, culture, heritage and sport. A unifying element of our work is supporting the extraordinary contribution that volunteers and voluntary organizations make on a daily basis throughout the province.

WORKING WITH THE SPORT, PHYSICAL ACTIVITY AND RECREATION SECTORS

The Department works to ensure Saskatchewan people have access to sport, physical activity and recreation programs that will help keep them physically active and socially engaged. This requires ongoing collaboration with key community partners, organizations and individuals at local, regional, provincial and national levels. In collaboration with our partners, the department's work focuses on research, evaluation and public policy development that shapes the direction of the sport, physical activity and recreation sector.

The Department participates in the Intergovernmental Sport and Recreation Council (ISRC). The Council provides advice to Ministers across Canada about sport and recreation issues. The development and implementation of the Canadian Sport Policy and development of a sustainable national program to rebuild our culture and recreation local infrastructure are examples of the work undertaken through this collaborative mechanism.

The Department supports an inclusive games program composed of the Saskatchewan Games, the Western Canada Games, the Canada Games and various Aboriginal Games. These games ensure sport development at the local level and enable communities to develop clubs and teams, develop coaches, officials and volunteers, and to maintain and improve sport and recreation facilities.

WORKING WITH THE CULTURE AND HERITAGE SECTORS

The Department's role in the culture and heritage sectors is largely one of policy, planning and stewardship. The Government of Saskatchewan is considered a leader in Canada for its innovative mechanisms to support the cultural sector, which exists at arm's length from government.

The Saskatchewan Arts Board and the Saskatchewan Heritage Foundation are established by statute and provide financial support to arts and heritage respectively. They are accountable to the legislature through the Minister of Culture, Youth and Recreation. The Saskatchewan Arts Board is funded through an appropriation from the General Revenue Fund and the Saskatchewan Heritage Foundation is funded under agreement with the Saskatchewan Lotteries Trust Fund.

The Department delivers a number of other programs including the Film Employment Tax Credit program and the Cultural Industries Development Fund that collectively drive growth and innovation in new economic sectors especially attractive to young people. As well, the Department provides funding to several heritage institutions that capture and present our history and identity and are instrumental in tourism development.

FOCUSING ON SASKATCHEWAN'S YOUTH

The Department is committed to Saskatchewan being a province of opportunity for youth.

The Department is engaging youth in decision-making through initiatives such as the Provincial Youth Advisory Committee and Leaders of Tomorrow. As a result, youth are building their leadership skills and also making a contribution to the design of our government programs and the success of the Crown Boards.

The Department's Saskatchewan Youth Project Awards further enhances opportunity for Saskatchewan youth. Initially proposed by the Provincial Youth Advisory Committee, the program assists youth in collaborating with local community leaders while developing skills and delivering youth-relevant outcomes.

Sport, physical activity and recreation opportunities for youth also promote social engagement by youth and development of leadership and teamwork skills.

Other key department initiatives, such as Student Employment Experience (SEE) and Green Team, provide youth with early, relevant experiential learning opportunities and develop youth skills. These employment programs help students develop a network with workers and employers, develop a better sense of Saskatchewan industry and strengthen their ability to make long-term career decisions.

STEWARDSHIP OF THE LOTTERY SYSTEM AND THE COMMUNITY INITIATIVES FUND

The Department values the important role that communities, non-profit organizations and volunteers play in the delivery of community programs and services. Funds for community activities are distributed through the Saskatchewan Lotteries Trust Fund for Sport, Culture and Recreation and the Community Initiatives Fund (CIF). The Department administers the legislative and regulatory framework for the management and distribution of both of these funds.

The Saskatchewan Lotteries Trust Fund for Sport, Culture and Recreation supports a network of more than 12,000 community organizations. These non-profit groups develop and deliver a comprehensive array of sport, recreational and cultural programming in communities across the province. The Department works closely with the provincial sport, culture and recreation organizations (SaskSport, Sask Culture and the Saskatchewan Parks and Recreation Association) to ensure the ongoing effectiveness of the lottery-funded system.

A portion of casino profits from the Regina and Moose Jaw casinos are distributed through the CIF. The CIF benefits communities throughout the province by providing community grants for social purposes. The majority of funds focus on innovation that strengthens human development and community vitality. The Community Initiatives Fund is managed through a government-appointed Board of Trustees and programs are implemented with the assistance of delivery partners such as the Regional Intersectoral Committees.

The Department works closely with the lottery partners, the CIF Board of Trustees, and the CIF delivery partners to ensure that the money distributed to community organizations is responsive to the needs of Saskatchewan communities and is accountable to the public.

Plan at a Glance

The 2006-07 plan continues the strategic focus outlined in the Department's 2005-06 plan and will continue to evolve as the strategic planning, performance management and public reporting processes mature and stakeholder feedback is incorporated. The plan has been updated to better describe the Department's goals and objectives, but does not represent a significant change in the Department's strategic direction. Key actions have been developed for the 2006-07 fiscal year which will help ensure our objectives are met. Our stated performance measures have also been further developed and will need to be better defined over this coming year.

The Department will report on actual compared to planned progress at year-end, in our 2006-07 Annual Report to be released in July 2007.

OUR VISION

All Saskatchewan people have full and vibrant lives where they are socially and culturally engaged, physically active and proud of their identity. Saskatchewan is known as a place of great opportunity for young people. All youth in Saskatchewan fully participate in the social, cultural and economic life of the Province.

GOAL 1

Saskatchewan is an attractive place to live and build a future

OBJECTIVE 1 – *Youth obtain quality jobs or initiate businesses or co-operatives of their own*

Performance Measures

- Under development

OBJECTIVE 2 – *Sport, culture, recreation and volunteer opportunities are appealing and accessible*

Performance Measures

- Participation in coached sport
- Participation in informal sport
- Participation in recreation
- Participation in arts activity
- Participation in heritage languages
- Volunteer participation rate

OBJECTIVE 3 – *Sport, culture, physical activity and recreation are increasingly significant contributors to the growth of the Saskatchewan economy*

Performance Measures

- Film production volumes
- Estimated film industry employment

OBJECTIVE 4 – *The identity of Saskatchewan people is informed by their knowledge of and pride in the Province's history, geography, diversity and people*

Performance Measures

- The percentage of Saskatchewan residents who feel positive about the Province and its future
- The number of heritage properties added annually to the provincial inventory and/or formally designated (includes archaeological and palaeontological sites, as well as structures and buildings designated as municipal and provincial heritage properties)

GOAL 2

Saskatchewan people have the habits and skills needed for life success

OBJECTIVE 1 – *Youth have early leadership and work experience opportunities*

Performance Measure

- The percentage of students employed through the Student Employment Experience Program (formerly Centennial Student Employment Program) who rate the relevance of their job to their field of studies or future career goals as seven or higher, out of 10

OBJECTIVE 2 – *First Nations and Métis children and youth participate fully in sport, culture and recreation activities*

Performance Measures

- Under development

OBJECTIVE 3 – *Saskatchewan people understand the value of physical activity and receive mental and physical health benefits acquired through regular participation*

Performance Measure

- Percentage of Saskatchewan people who are physically active

GOAL 3

Programs and infrastructure are sustainable, accountable and responsive to public needs

OBJECTIVE 1 – *Sport, culture and recreation infrastructure is sustainable*

Performance Measures

- Under development

2006-07 Financial Overview

In 2006-07, Department spending in the areas of culture, youth, recreation and heritage will be $46.078 million. Approximately two-thirds of the Department's budget is granted to third parties. The Department has a total of 86.5 full-time equivalent positions as a staff complement.

The breakdown of department spending is shown below:

2006-07 ESTIMATES	*(in thousands of dollars)*
Central Management and Services	$ 7,268
Culture	17,311
Recreation	682
Policy and Youth	3,286
Community Initiatives Fund	5,774
Heritage	10,101
Saskatchewan Communications Network	5,898
Total Appropriation	$ 50,320
Capital Acquisitions	–
Amortization	20
Total Expense	$ 50,340
Revenue	$ 4,560
FTE Staff Complement	86.5

The following significant changes in funding have occurred since last fiscal year:

- Reduced funding of $8.53 million that was provided for Saskatchewan's centennial in 2005.
- The 2007 Juno Awards and the 2007 Canadian Country Music Awards have been secured by Saskatoon and Regina respectively, resulting in a funding increase of $700,000 to assist with the hosting of these events.
- Under a new three-year lottery agreement (2006-07 – 2008-09), a larger percentage of lottery revenue is retained by the 12,000 voluntary organizations that deliver sport, culture and recreation in Saskatchewan, resulting in an expected reduction in government revenue of $9.16 million in 2006-07.

Trends and Issues

A number of key trends and issues continue to inform the Department's strategic thinking and approach. The Department's role is to ensure that Saskatchewan is a place where people choose to live and work and youth are engaged in meaningful ways. We do this primarily through youth employment, sport, recreation and culture programs. We consider related research in our planning including demographic, economic, sport, physical activity, culture and recreation trends in our planning.

Sixty per cent of the population in Saskatchewan is either under age 25 or aged 55 and older (Statistics Canada, July 2005). Our working population is the oldest in Canada with the greatest proportion being 55 and older (Labour Market Trends Report: 2004 update, Sask Trends Monitor). As the population ages, great strain will be placed on wage earners, who will constitute a diminishing proportion of the overall population. The Department recognizes that sport, culture and recreation are effective tools to both attract people from outside the Province to the provincial workforce, and to provide young people with the skills and habits that will lead to long-term workforce and social attachment. Our highest priority is to ensure that all citizens of the province participate in well-designed and effectively delivered sport, culture and recreation activities and that our youth have an increasing share in the province's many economic and civic opportunities.

There are a number of issues that have emerged that will affect the health and well-being of people as well as the attractiveness and sustainability of our communities:

- Saskatchewan residents, consistent with other parts of the country, are not physically active enough to achieve health benefits. A 2003 Statistics Canada survey found that the incidence of inactivity, while declining, remains too high. In 1997, 62 per cent of Saskatchewan residents were inactive. By 2003, this had declined to 50 per cent. Still the chronic outcomes of inactivity remain at alarming rates. One-third of Saskatchewan adults are overweight and an additional 20 per cent are obese (Canadian Community Health Survey, Statistics Canada).

  Recognizing physical inactivity is a serious health issue, Saskatchewan committed to increasing the levels of physical activity of all residents. Through funding from the Community Initiatives Fund, Saskatchewan *in motion* was launched in spring 2003 as a province-wide initiative to help Saskatchewan reach this goal.

- There is a looming skill shortage in Saskatchewan, predominantly driven by an aging population and a disproportionate number of youth that are not fully engaging in the province's labour market. A 2004 survey by Culture, Youth and Recreation found that nearly half of Saskatchewan youth believe their career goals could be better achieved if they moved away from the province. 54 per cent agree or strongly agree that there are enough jobs in Saskatchewan, but not enough career opportunities. At the same time, over three-quarters affirm they would never leave Saskatchewan if all their career objectives could be met in the province.

- The Department works to address these issues by including youth in decision-making and problem solving, ensuring youth have access to quality employment, and working across government to maintain and build on Saskatchewan's exceptional quality of life.

- The majority of sport and recreation facilities across Saskatchewan are approaching the end of their life cycles. The last significant investment in sport and recreation infrastructure took place in the late 1960s in celebration of Canada's Centennial. As a result, Saskatchewan's sport and recreation facilities currently average 30 to 35 years of age with many in dire need of upgrades or replacement. This pattern is consistent with that seen across Canada. At the 2005 federal/provincial/territorial meeting of Ministers Responsible for Sport, Physical Activity and Recreation, infrastructure was identified as their number one priority. Ministers directed their officials to develop the parameters of a long-term national approach to respond to the state of sport and recreation infrastructure.

- First Nations and Métis people participate in formal sport activities at a rate lower than the rest of the population. In a recent survey by Culture, Youth and Recreation, 54 per cent of First Nations and Métis children and youth indicated that they had participated in a coached sport activity in the last year, compared to 75 per cent of the rest of the population.

  A key issue is the age at which activities are commenced. For example, 76.4 per cent of the children overall in Saskatchewan begin recreation activity at age five or less compared to 54.3 per cent of First Nations and Métis children in Saskatchewan.

  Participation of First Nations and Métis people and the general population in cultural activities is low. However, First Nations and Métis children do participate in heritage language lessons and cultural festivals much more frequently than the general population. Such activities as dance, music and crafts are core to Aboriginal culture. Also of concern was the low participation in cultural activity across all respondents. Whereas formal sport participation ranged between 50 per cent and 75 per cent, formal cultural participation ranged from five per cent to 25 per cent. Participation opportunities for youth were also a key issue identified in the work of the Commission on First Nations and Métis People and Justice Reform.

  These are important considerations in Culture, Youth and Recreation's work with Sask Sport, SaskCulture and the Saskatchewan Parks and Recreation Association in that formal delivery of both sport and cultural programs are important determinants of success in life.

  Sport, culture and recreation contribute a substantial and growing economic benefit in Saskatchewan. According to the Conference Board of Canada, in 2000 these sectors contributed $602 million to the provincial GDP and represent over $1.4 billion in total economic activity.

- In 2000, Saskatchewan had the highest volunteer rate in Canada at 42 per cent; however, consistent with the national trend in volunteer participation, that rate was five per cent lower than the rate in 1997. While no formal data has been collected on the volunteer participation rate since 2000, our stakeholders report that volunteer numbers continue to decline. Nationally, the sport, culture and recreation sector accounted for the largest proportion of volunteers with 27 per cent of all volunteer hours targeted to these activities (*National Survey of Giving, Volunteering and Participating*, 2000, Canadian Centre for Philanthropy). Nevertheless, the 2005 Canada Games in Regina recorded a record number of volunteers for that event – over 6,000!

  Renewing the volunteer base in Saskatchewan is a continuing priority for Culture, Youth and Recreation and particularly affects our work with lottery system partners and our support for the Premier's Voluntary Sector Initiative.

Changes from 2005-06 Performance Plan

We have added new baseline information for the following new measures that are under development:

- Youth career-quality index
- Youth civic-engagement index
- Participation in coached sport
- Participation in informal sport
- Participation in recreation
- Participation in arts activity
- Participation in heritage languages
- Net contribution of the film industry to the provincial treasury

Goals, Objectives, Actions and Measures

This section contains the detailed 2006-07 Performance Plan. Under each goal, a number of objectives that support progress toward the broader goal statement have been established. The key actions are the means for making progress on the objectives. In addition, the Department continues to work on identifying performance measures for each objective.

A number of external factors affect the Department's key program costs and performance results. Some key cost drivers and financial assumptions that will affect the 2006-07 plan are outlined below:

- Film Employment Tax Credit (FETC) program costs are driven by the total value of Saskatchewan labour on eligible film projects.
- Community Initiatives Fund costs, a portion of Saskatchewan Gaming Corporation profits, are expected to be $5.8 million in 2006-07.
- The level of lottery profits available for sport, culture and recreation is influenced by three key factors: the number of lottery tickets sold in the province, the cost to the Western Canada Lottery Corporation for conducting its business and the amount of the lottery licence fee. The licence fee will be reduced from five per cent to three per cent for the next three years (2006-07, 2007-08, 2008-09) to ensure sustainable funding levels for sport, culture and recreation organizations in a highly competitive environment.
- The bilateral funding agreement with Parks Canada, which finances the Historic Places Initiative, will be reduced in 2006-07 and again in 2007-08 after which proceeds will stabilize. The program is moving from the start-up phase to the maintenance phase. Resources will decline from $640 thousand in 2005-06 to $512 thousand in 2006-07 and the focus of the program will shift from populating the *Canadian Register of Historic Places* to community engagement.

GOAL 1

Saskatchewan is an attractive place to live and build a future

***OBJECTIVE 1** – Youth obtain quality jobs or initiate businesses or co-operatives of their own*

Ensuring young people realize their potential in Saskatchewan is critical to the success of our Province. Young people express a strong desire to remain in the Province, but do not see the opportunity to build a successful career in Saskatchewan. The result is a net out-migration of youth. Linking youth to quality employment, or helping them create their own opportunities, is essential to making Saskatchewan an attractive place to live and build a future.

Key Actions for 2006-07

- Student Employment Experience and Green Team will provide at least 800 students with career-quality work experience in community-based organizations, learning institutions, executive government, and private firms.
- The Department will develop a youth career-quality employment index that will establish a benchmark understanding of youth real wages and job quality. The career-quality employment index may include factors such as youth satisfaction with rewards (e.g., wages, benefits, recognition), engagement (fully deployed and challenged, clear understanding of role and responsibilities, challenged to excel) and growth (opportunities for advancement, increasing responsibility, and personal development).

What are we measuring?

The Department of Culture, Youth and Recreation has undertaken research in the past two years to identify youth perceptions and experiences in trying to build lives and careers in Saskatchewan. This objective responds to the highest youth priority issue – quality employment. In the coming year, the Department will develop a youth career-quality employment index.

Where are we starting from?

- Approximately 45% of surveyed Saskatchewan youth who are currently employed, or not working but plan to re-enter the workforce within the next few years, believe they can achieve their career goals better if they moved away.
  (Quality of Life Survey, Department of Culture, Youth and Recreation, October 2004)
- 54% of surveyed Saskatchewan youth who are currently employed, or not working but plan to re-enter the workforce within the next few years, agree or strongly agree with the statement, "There are enough jobs in Saskatchewan, but not enough career opportunities."
  (Quality of Life Survey, Department of Culture, Youth and Recreation, October 2004)

***OBJECTIVE 2** – Sport, culture, recreation and volunteer opportunities are appealing and accessible*

Sport, culture and recreation improves health, educational, social and economic success for all participants. The sport, culture and recreation system, funded through the Saskatchewan Lotteries Trust Fund, has a long history of success in building participation in these areas. Moreover, most of these activities are organized by volunteers. Fortunately, Saskatchewan has the highest rate of volunteer participation in Canada.

Key Actions for 2006-07

- The Premier's Voluntary Sector Initiative will identify ways to incorporate the results of its 2005-06 report on best practices for government to work with voluntary organizations.
- The Premier's Voluntary Sector Initiative will work in consultation with the Canadian Volunteer Initiative to provide research and information to support and develop voluntary organizations.

What are we measuring?	**Where are we starting from?**
Participation in coached sport	74.5% *[2005-06]*
Participation in informal sport	97.2% *[2005-06]*
Participation in recreation	46.1% *[2005-06]*
Participation in arts activity	15.7% *[2005-06]*
Participation in heritage languages	4.5% *[2005-06]*
Volunteer participation rate	42% *[2003; most recent data available]*

The Department is focusing on developing a practical measure for participation given that is the best ultimate indicator of both accessibility and appeal. In 2005, Culture, Youth and Recreation undertook a survey of Saskatchewan people to determine baselines for participation in sport, culture and recreation activities. Culture, Youth and Recreation will do similar survey work in future years subject to availability of funds.

OBJECTIVE 3 *– Sport, culture, physical activity and recreation are increasingly significant contributors to the growth of the Saskatchewan economy*

Evidence shows that the sport, culture and recreation sectors significantly affect the financial health of the Province through employment, tourism and other expenditures. Some areas, such as film, consistently contribute to the economy by driving industrial activity and job creation. Large sport or cultural events, such as the Canada Games, contribute to the economy through tourism and capital improvements. Finally, the mere presence of quality sport, cultural and recreational activities, facilities and services are important determinants of where individuals choose to live and businesses choose to locate.

The work of the Department will expand and enhance the contributions of the sport, culture and recreation sectors to the Saskatchewan economy and the employment of its people.

Key Actions for 2006-07

- The Department will finalize and release a report on the economic impact of the cultural sector in the province of Saskatchewan. The study is being conducted in partnership with Statistics Canada and the Department of Canadian Heritage.
- The Department will initiate a comprehensive heritage benefits and benchmarks study to effectively measure and monitor the annual economic, social and environmental contribution of heritage conservation activity in Saskatchewan.

What are we measuring?	**Where are we starting from?**
Film production volumes	$39 million *[2003-04]* $65 million *[2004-05]*

The measurement of this objective so far includes only one facet of the economic contribution of sport, culture and recreation, that of the film industry. Film production volumes refers to the total production budgets of films in Saskatchewan. When film productions register in the Film Employment Tax Credit program, they provide information about their budget, employment, and financing structure. The data is accurate, subject to independent audit, and annually available.

What are we measuring?	Where are we starting from?
Estimated film industry employment	697 full-time equivalent jobs *[2003-04]* 850 full-time equivalent jobs *[2004-05]*

Using well-established Statistics Canada multipliers and an estimated average annual salary of $35,000, the Department developed a formula to estimate the number of full-time equivalent jobs that exist in the film industry. This estimate does not represent the number of people working in the industry. Because of the itinerant nature of film industry employment, those numbers are estimated to be three to four times higher than the estimate of full-time equivalent jobs.

OBJECTIVE 4 – *The identity of Saskatchewan people is informed by their knowledge of and pride in the Province's history, geography, diversity and people*

Saskatchewan's Centennial in 2005 provided an opportunity for the citizens of the Province to learn about and celebrate their communities and their history. Culture, Youth and Recreation will continue to pursue opportunities that will build on the experience of the Centennial and ensure that the people of Saskatchewan remain informed, aware and proud.

Key Actions for 2006-07

- A policy for the repatriation of First Nations' sacred and cultural artifacts held by the Government of Saskatchewan will be developed.
- The Royal Saskatchewan Museum will celebrate its 100th Anniversary. As part of this celebration, a new act called *The Royal Saskatchewan Museum Act* will be proposed.
- A public survey designed to assess the knowledge and appreciation of heritage resources of Saskatchewan people, and the role and contribution of heritage conservation in building sustainable communities will be commissioned.
- Community heritage preservation and planning tools will be developed and a program to engage local governments and Aboriginal communities will be implemented in order to build or enhance their capacity to identify, document, protect, conserve and manage local heritage resources.

What are we measuring?

The percentage of Saskatchewan residents who feel positive about the Province and its future.

Where are we starting from?

47% of Saskatchewan residents feel positive about the Province and its future
[2002; Provincial Omnibus Survey data]

55.7% of Saskatchewan residents feel positive about the Province and its future
[2005; Centennial 2005 Office Survey data]

The former Anniversaries Secretariat began collecting information on provincial pride in 2002. Culture, Youth and Recreation will continue to monitor this trend. While this is a reasonable indicator of pride, it may not be an effective measure of knowledge of the Province's history, geography, diversity and people; nor will it effectively measure the impact this knowledge has on pride.

What are we measuring?

Number of heritage properties added annually to the provincial inventory and/or formally designated as provincial heritage sites (includes archaeological and palaeontological sites, as well as structures and buildings designated as Municipal and Provincial Properties).

Heritage property includes any property that is of public interest for its historical, architectural, archaeological, palaeontological, or other scientific or cultural value.

Where are we starting from?

Archaeology sites: 20,785
[January 1, 2006]

Municipal designations: 756
[January 1, 2006]

Provincial designations: 43
[January 1, 2006]

The number of heritage properties added to the provincial inventory and/or formally designated, directly measures heritage resource identification, preservation and protection in a quantitative manner. Designations of heritage sites are typically the first step of processes to conserve and sustainably utilize historic properties. Viable heritage assets, regularly recorded and monitored, are a contributing factor in the overall economic and social viability of a community and a province.

GOAL 2

Saskatchewan people have the habits and skills needed for life success

***OBJECTIVE 1** – Youth have early leadership and work experience opportunities*

The development of engaged, productive citizens requires input from a variety of influences over an individual's lifetime – private, public and voluntary. Actions to achieve this objective ensure that youth have opportunities to develop career skills and succeed.

Key Actions for 2006-07

- Through the Leaders of Tomorrow program, Culture, Youth and Recreation will facilitate the inclusion of at least 30 youth in new leadership roles in Saskatchewan.
- The Provincial Youth Advisory Committee will convene a minimum of four times to advise government on policy issues relevant to youth.
- Student Employment Experience and Green Team will provide at least 800 students with career-quality work experience in community-based organizations, learning institutions, executive government, and private firms.
- The Saskatchewan Youth Project Awards will provide funding to at least nine youth-led projects throughout the province.
- The Youth Forum on Sustainability, a program of the Royal Saskatchewan Museum, will provide 10 Student-Teacher Action Teams (approximately 60 to 80 students) with opportunities for leading community initiatives in environmental, cultural and social sustainability. This innovative program, anchored in the museum's Human Factor Gallery, diverges widely from traditional museum educational programming to bring together students, community resources and educators to develop student-designed action projects.

What are we measuring?	**Where are we starting from?**
The percentage of students employed through Student Employment Experience who respond affirmatively to the following questions:	In the Department's 2005-06 Centennial Student Employment Program:
Does your job relate to your current field of studies?	85% of students indicated that their job did relate to their field of studies *[December 2005]*
Does your job relate to your future career goals?	89% of students indicated their job did relate to their career ambitions *[December 2005]*

The measure for this objective is a strong indicator of the quality of our student employment program but does not address youth leadership and work experience opportunities more broadly. The Department will consider a more comprehensive set of measures over time.

Factors that influence this measure include employers' treatment of individual students and the job content. The Department's primary role is to provide funding to various sectors as a job subsidy. The Department has a moderate level of influence on this measure.

OBJECTIVE 2 – *First Nations and Métis children and youth participate fully in sport, culture and recreation activities*

The Provincial Aboriginal Justice Reform Commission and public consultations on Government's Strategy for Métis and off-Reserve First Nations People identified a growing sense of urgency for the health and well-being of First Nations and Métis youth. Culture, recreation and sport programs reduce the risk that children and youth will engage destructive behaviour and improve the likelihood of physical and emotional health, positive family interactions, academic performance, lifestyle choices and successful job attachment. Both the Commission and First Nations and Métis leaders have identified sport, culture and recreation programming as a priority.

The Department recently completed a study on the participation levels of First Nations and Métis children and youth in sport, culture and recreation activities. Although the study revealed that gains have been made through the work of the Department's lottery partners, the rate of participation by First Nations and Métis children and youth in coached sport is still much lower than for the rest of our population. The Department is currently working with the lotteries sector to determine appropriate mechanisms to increase and measure participation in lottery-funded sport, culture and recreation activities.

The Department participates in the Interprovincial Sport and Recreation Committee to collaborate on solutions to common issues across Canada. First Nations and Métis participation in sport and physical activity is a priority for this council.

Key Actions for 2006-07

- Collaborate with Sask Sport in developing a province-wide plan to increase First Nations and Métis coaching and officials certification.

What are we measuring?	Where are we starting from?
Participation in coached sport by Aboriginal children and youth	54.1% *[2005-06]*
Participation in informal sport by Aboriginal children and youth	94.3% *[2005-06]*
Participation in recreation by Aboriginal children and youth	46.1% *[2005-06]*
Participation in arts activity by Aboriginal children and youth	14.4% *[2005-06]*
Participation in heritage languages by Aboriginal children and youth	21.9% *[2005-06]*

Culture, Youth and Recreation (CYR) is focusing on developing practical measures for participation of First Nations and Métis people. This is particularly challenging given the difficulty of achieving a valid sample through telephone surveys. In 2005, Culture, Youth and Recreation undertook a survey to establish baselines that will be repeated in future years subject to availability of funds and resolution of the issue of sample bias.

In addition, CYR will work with Sask Sport and the Saskatchewan Parks and Recreation Association (SPRA) to develop information systems which will allow more reliable statistical estimates of participation by Aboriginal people, participants, coaches and officials.

OBJECTIVE 3 – *Saskatchewan people understand the value of physical activity and receive mental and physical health benefits acquired through regular participation*

The proportion of physically active people in Saskatchewan has increased from 39 per cent in 1997 to 50 per cent in 2003. Nevertheless, inactivity remains a serious concern. For example, in 2003, over half (55 per cent) of Saskatchewan adults (over 18 years) are either overweight or obese compared to about 48 per cent of Canadians. Almost two-thirds (63 per cent) of Saskatchewan men and half (47 per cent) of Saskatchewan women are overweight or obese compared to 57 per cent of Canadian men and 39 per cent of Canadian women.

Recognizing physical inactivity is a serious health issue, Saskatchewan committed to increasing the levels of physical activity of all residents. Through funding from the Community Initiatives Fund, Saskatchewan *in motion* was developed and launched in spring 2003 as a province-wide initiative to help Saskatchewan reach this goal.

In collaboration with Sask Sport, SPRA, the departments of Learning and Health and other partners, the Department will continue efforts to improve physical activity rates among Saskatchewan people.

Key Actions for 2006-07

- Culture, Youth and Recreation will lead the development of a comprehensive plan for physical activity with the Saskatchewan Physical Activity Council (SPAC), SPRA, Sask Sport and other government departments. The Long-Term Athlete Development Model and *in motion* may be key components of this strategy.

What are we measuring?

Percentage of Saskatchewan people who are physically active

Where are we starting from?

50% of Saskatchewan adults are physically active
[2003]

CFLRI benchmarks on physical activity and sport participation among children and youth

The Department has purchased additional data from the Canadian Fitness and Lifestyle Research Institute (CFLRI) to allow quality Saskatchewan estimates of physical activity and sport participation among Saskatchewan children and youth. This new information includes examination of physical activity levels of children and youth using pedometers, in addition to sport activity and physical activity levels based on survey information. This information will be available in the spring of 2006. Culture, Youth and Recreation will continue to supplement the CFLRI work in future years subject to availability of funds.

GOAL 3

Programs and infrastructure are sustainable, accountable and responsive to public needs

***OBJECTIVE 1** – Sport, culture and recreation infrastructure is sustainable*

Almost half of Saskatchewan's sport and recreation facilities were constructed in tribute to Canada's Centennial in 1967 and are now at or nearing the end of their useful life. Developing an overall plan for a strategy to replace these facilities is complicated because it involves both capital investment and operating cost issues. Increasing operating costs and demographic shifts means that sustainability is a key challenge even for new facilities. In today's dollars, conservative estimates to revitalize the current inventory of sport and recreation facilities in Saskatchewan is $565 million.

The cost of operating recreation facilities is rising. Increases in insurance costs are being introduced as well as increased energy costs (heating, cooling, ventilation, and lighting currently make up 50 per cent of operating expenses across Saskatchewan).

Federal, provincial, and territorial Ministers responsible for sport, physical activity, and recreation have identified sport and recreation infrastructure as their number one priority recognizing that infrastructure needs are unique to each jurisdiction. Ministers directed officials to develop the parameters of a long-term national program dedicated to sport and recreation infrastructure based on information (inventories, assessments, and needs) shared between jurisdictions and to be implemented bi-laterally between provincial/territorial governments and the Government of Canada. This work is underway.

Key Actions for 2006-07

- Culture, Youth and Recreation will collaborate with SPRA to complete an inventory of culture and recreation facility needs.

What are we measuring?

Under development

Where are we starting from?

Under development

For More Information

Saskatchewan Culture, Youth and Recreation depends on effective communication with its key partners in the community and within the Government to achieve its mandate. This plan offers an overview of where we are concentrating our resources, and why. You may have questions related to the information in this report, or about other programs, initiatives or issues within the jurisdiction of the Department.

For general department information, please call (306) 787-5729, e-mail us at info@cyr.gov.sk.ca or visit our website at www.cyr.gov.sk.ca. The Department also has a youth portal website at www.saskyouth.net – check it out and keep it bookmarked.

For information specific to Royal Saskatchewan Museum (RSM) programming, please call (306) 787-2815 or (306) 787-2816, or check the museum's website at www.royalsaskmuseum.ca. If you would like to e-mail the RSM, the e-mail address is rsminfo@royalsaskmuseum.ca.

If you have questions or would like to give us feedback on our work, please get in touch with us either through the website or by calling (306) 787-5729.